



Ma ssa c h u s e t t s

Depa rtment of Correction

Quarterly Report on the Status of Prison Overcrowding, First Quarter of 2001

**Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985**

Jane Swift
Governor

Jane Perlov
Secretary of Public Safety

Michael T. Maloney
Commissioner

Kathleen M. Dennehy
Deputy Commissioner

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2001 First Quarter Report

of **S**ection Twenty-one of Chapter 799
of the Acts of 1985 directs the Commissioner

Correction to report quarterly on the status of
Overcrowding in the state and county facilities.
This statute calls for the following information:

***Such report shall include,
by facility, the average daily census
for the period of the report and
the actual census on the first and
the last days of the report period.
Said report shall also contain
such information for the previous
twelve months and a comparison to
the rated capacity of such facility.***

This report presents the required
statistics for the first quarter of 2001.

*This report was prepared by Pamela McLaughlin of the Research and Planning
Division, and is based on daily count sheets prepared by the Classification
Division.*

2001 First Quarter Report

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- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- On November 15, 1996, one hundred new modular beds were added to MCI Concord, increasing its design capacity to 614. Ninety-six modular beds were also added to MCI Norfolk, increasing its total to 1,084 beds. Pondville Correctional Center was reclassified from Custody Level 3/2 to Custody Level 3.
- Two hundred and forty-three new modular beds were added to Middlesex (Billerica) House of Correction on November 15, 1996, increasing its total to 874 beds, and the Middlesex county total to 1,035 beds.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Due to a DOC policy modification, the security level of MCI-Shirley (Min) was changed from Security Level 3/2 to Security Level 3 during the first quarter of 1996.
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- Due to a DOC policy modification, the security level of Hodder House was changed from Security Level 2 to Security Level 3/2 during the first quarter of 2000.
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, program for males, was moved to a new location at the Massachusetts Boot Camp. The women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.

¹ For technical notes prior to 1996, please refer to previous quarterly reports.

On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant. Inmates are confined to their cells at all times, except when they are removed for authorized activities. Inmates within their status, when removed from their cell, are typically under escort and in restraints.

Abbreviations

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the first quarter of 2001. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp) increased by 43 inmates, or 4 percent, from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 9,615 inmates in the system, and the average daily population was 9,572 with a design capacity of 8,130. Thus, the DOC operated at 118 percent of design capacity.

Population in DOC Facilities, January 2, 2001 to March 30, 2001					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	688	694	681	633	109%
SBCC	1,063	1,031	1,089	1,024	104%
Framingham-ATU	124	113	151	64	194%
Custody Level 5					
OCCC	698	707	702	488	143%
Custody Level 4					
Concord	901	871	893	614	147%
Framingham	474	473	484	388	122%
Norfolk	1,422	1,438	1,408	1,084	131%
NCCI	907	913	899	568	160%
SECC	652	657	644	456	143%
Bay State	278	282	275	266	105%
*Mass. Boot Camp	-	-	-	128	0%
Shirley-Medium	1,019	1,025	1,032	720	142%
*Bridgewater SDPTC	301	304	304	345	87%
Sub-Total	8,527	8,508	8,562	6,778	126%
Custody Level 3					
Plymouth	109	105	112	151	72%
NECC	114	120	114	150	76%
SECC-Minimum	92	85	99	100	92%
Shirley-Minimum	242	241	234	403	60%
Pondville	117	124	111	100	117%
Custody Level 3/2					
Lancaster-Male	56	64	50	94	60%
Lancaster-Female	42	33	46	59	71%
SMCC	149	145	150	125	119%
Hodder House	7	10	6	35	20%
Sub-Total	928	927	922	1,217	76%
Custody Level 2					
Boston State	66	64	68	55	120%
Park Drive	38	37	33	50	76%
Custody Level 1					
Charlotte	9	9	7	15	60%
Houston House	14	14	14	15	93%
PPREP	10	13	9	n.a.	n.a.
Sub-Total	137	137	131	135	101%
Total	9,592	9,572	9,615	8,130	118%
Bridgewater SH	349	343	364	227	154%
Bridgewater SDPTC	240	231	245	216	111%
Bridgewater AC	101	87	102	214	47%
*Longwood TC	61	62	72	125	49%
Sub-Total	751	723	783	782	96%
Grand Total	10,343	10,295	10,398	8,912	116%
Houses of Correction	528	710	524	n.a.	n.a.
Federal Prisons	7	6	7	n.a.	n.a.
Inter-State Contract	87	88	87	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 3, 2000 to December 29, 2000. These figures indicate that the DOC population decreased by 184, or minus 2 percent, over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp), from 9,768 in January, 2000 to 9,584 in December, 2000.

Population in DOC Facilities, January 3, 2000 to December 29, 2000					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	664	559	695	633	105%
SBCC	997	919	1,034	1,024	97%
Framingham-ATU	130	118	108	64	203%
Custody Level 5					
OSCC	714	722	710	488	146%
Custody Level 4					
Concord	886	987	876	614	144%
Framingham	493	502	476	388	127%
Norfolk	1,485	1,483	1,441	1,084	137%
NCCI	941	958	911	568	166%
SECC	452	309	659	456	99%
Bay State	290	296	282	266	109%
Mass. Boot Camp	55	100	-	128	43%
Shirley-Medium	1,068	1,087	1,022	720	148%
*Bridgewater SDPTC	335	349	303	345	97%
Sub-Total	8,510	8,389	8,517	6,778	126%
Custody Level 3					
Plymouth	123	132	106	151	81%
NECC	149	177	121	150	99%
SECC-Minimum	95	95	84	100	95%
Shirley-Minimum	258	270	244	403	64%
Pondville	141	162	124	100	141%
Custody Level 3/2					
Lancaster-Male	84	123	63	94	89%
Lancaster-Female	51	47	33	59	86%
SMCC	163	182	143	125	130%
Hodder House	13	21	11	35	37%
Sub-Total	1,077	1,209	929	1,217	88%
Custody Level 2					
Boston State	75	87	64	55	136%
Park Drive	42	50	38	50	84%
Custody Level 1					
Charlotte	11	12	10	15	73%
Houston House	10	11	13	15	67%
PPREP	10	10	13	n.a.	n.a.
Sub-Total	148	170	138	135	110%
Total	9,735	9,768	9,584	8,130	120%
Bridgewater SH	348	351	339	227	153%
Bridgewater SDPTC	208	180	232	216	96%
Bridgewater AC	95	83	90	214	44%
Longwood TC	79	125	61	125	63%
Sub-Total	730	739	722	782	93%
Grand Total	10,465	10,507	10,306	8,912	117%
Houses of Correction	577	592	528	n.a.	n.a.
Federal Prisons	14	23	6	n.a.	n.a.
Inter-State Contract	154	249	88	n.a.	n.a.

(* See Technical Notes)

Table 3 presents the county figures for the first quarter of 2001. The county population increased by 249 inmates, or 2 percent, from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the county system operated with 11,186 inmates, with an average daily population of 11,179 in facilities with a total design capacity of 8,356. Thus, the county system operated at 134 percent of design capacity.

Population in County Correctional Facilities by County, January 2, 2001 to March 30, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	231	215	220	110	210%
Berkshire	220	230	225	116	190%
Bristol	1,039	992	1,107	666	156%
Dukes	32	31	28	19	168%
Essex	1,215	1,228	1,196	635	191%
Franklin	143	144	131	63	227%
Hampden	1,696	1,621	1,730	1,303	130%
Hampshire	233	219	236	248	94%
Middlesex	1,138	1,142	1,075	1,035	110%
Norfolk	471	461	460	379	124%
Plymouth	1,372	1,371	1,387	1,140	120%
Suffolk	2,124	2,090	2,124	1,599	133%
Worcester	1,155	1,099	1,142	790	146%
*Longwood TC	61	62	72	125	49%
Mass. Boot Camp	50	32	53	128	39%
Total	11,180	10,937	11,186	8,356	134%

Table 4 presents the county figures for the first quarter of 2001. The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility, January 2, 2001 to March 30, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	179	178	177	206	87%
Bristol Dartmouth	732	703	780	304	241%
Bristol DRNCAC	76	69	81	100	76%
Bristol Pre-Release	52	42	69	56	93%
Essex County					
Essex Middleton	909	938	926	500	182%
Essex LCAC	306	290	270	135	227%
Hampden County					
Hampden	1,523	1,449	1,556	1,178	129%
Hampden-OUI	173	172	174	125	138%
Middlesex County					
Middlesex Cambridge	250	239	213	161	155%
Middlesex Billerica	888	903	862	874	102%
Norfolk County					
Norfolk Dedham	432	424	419	302	143%
*Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	39	37	41	25	156%
Suffolk County					
Suffolk Nashua Street	641	615	636	453	142%
Suffolk South Bay	1,483	1,475	1,488	1,146	129%

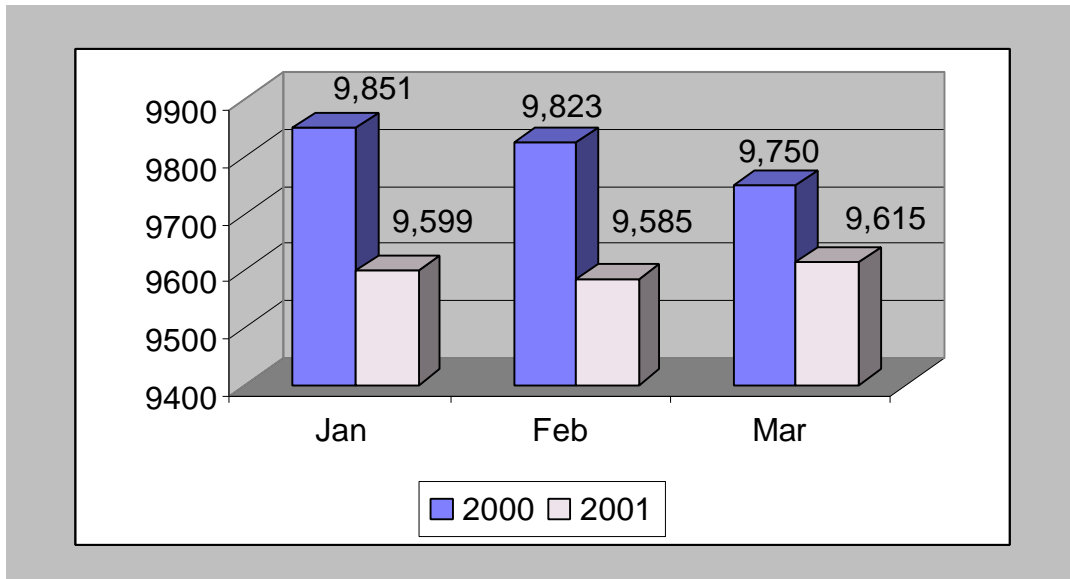
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population decreased by 473 inmates, or minus 4 percent, over this twelve-month period, from 11,455 in January, 2000, to 10,982 in December, 2000.

Population in County Correctional Facilities by County, January 3, 2000 to December 29, 2000					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	245	251	214	110	223%
Berkshire	202	194	225	116	174%
Bristol	1,062	1,010	1,002	666	159%
Dukes	32	27	30	19	168%
Essex	1,299	1,270	1,223	635	205%
Franklin	149	134	143	63	237%
Hampden	1,706	1,698	1,628	1303	131%
Hampshire	237	235	221	248	96%
Middlesex	1,176	1,144	1,153	1035	114%
Norfolk	537	549	462	379	142%
Plymouth	1,371	1,337	1,375	1140	120%
Suffolk	2,226	2,141	2,095	1599	139%
Worcester	1,190	1,165	1,112	790	151%
Longwood TC	79	125	61	125	63%
Mass. Boot Camp	100	175	38	128	78%
Total	11,611	11,455	10,982	8356	139%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

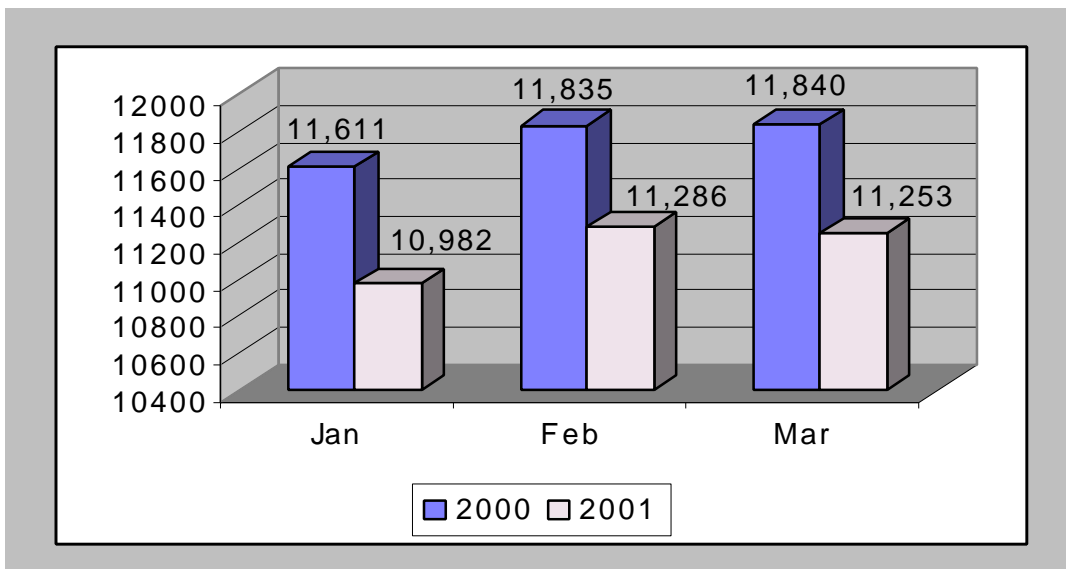
Population in County Correctional Facilities by Facility, January 3, 2000 to December 29, 2000					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	166	150	177	206	81%
Bristol Dartmouth	751	736	710	304	247%
Bristol DRNCAC	76	61	71	100	76%
Bristol Pre-Release	69	63	44	56	123%
Essex County					
Essex Middleton	1,031	1,010	920	500	206%
Essex LCAC	268	260	303	135	199%
Hampden County					
Hampden	1,533	1,523	1,453	1,178	130%
Hampden-OUI	173	175	175	125	138%
Middlesex County					
Middlesex Cambridge	228	230	236	161	142%
Middlesex Billerica	948	914	917	874	108%
Norfolk County					
Norfolk Dedham	484	484	425	302	160%
*Norfolk Braintree	8	25	-	52	15%
Norfolk Contract	45	40	37	25	180%
Suffolk County					
Suffolk Nashua Street	633	543	607	453	140%
Suffolk South Bay	1,593	1,598	1,488	1,146	139%

Figure 1.
DOC Sentenced Population, First Quarters of 2000 and 2001



The graph above compares the DOC sentenced population for the first quarter in 2000 to that in 2001, by month. For January, 2001 the DOC population decreased by 252 inmates, or minus 3 percent, compared with the same month of 2000; for February, the population decreased by 238 inmates, or minus 2 percent; and for March the population decreased by 135 inmates, or minus 1 percent.

Figure 2.
HOC Population, First Quarters of 2000 and 2001



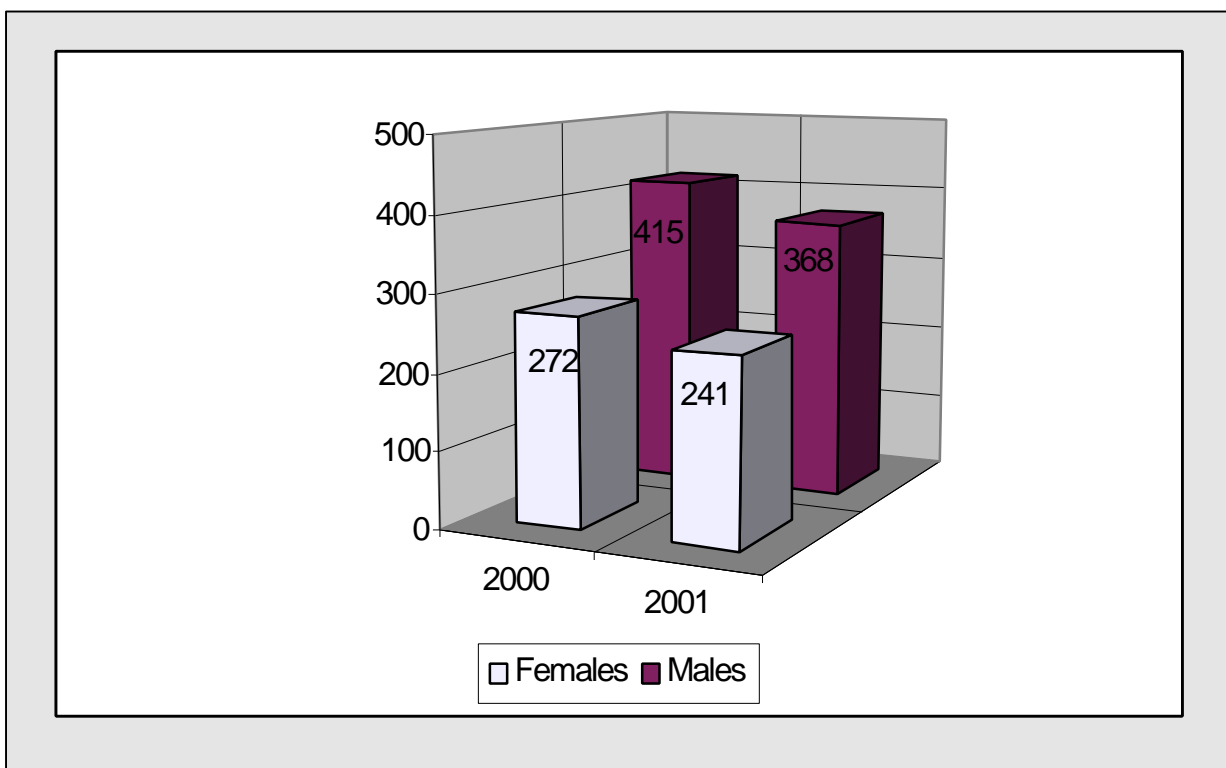
The graph above compares the HOC population for the first quarter in 2000 to that in 2001, by month. For January, 2001 the HOC population decreased by 629 inmates, or minus 5 percent, compared with the same month of 2000; for February, the population decreased by 549 inmates, or minus 5 percent; and for March, the population decreased by 587 inmates, or minus 5 percent.

Note: Data for Figures 1 and 2 were taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7 provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the fourth quarters of 2000 and 2001, by sex. Overall, there was a decrease of 78 new court commitments, or minus 11 percent for 2001 in comparison with the number of new court commitments in 2000, from 687 to 609. Male commitments for 2001 decreased by 47, or minus 11 percent from 2000. Female commitments for 2001 decreased by 31, or minus 11 percent compared to the number of commitments for 2000.

Quarterly DOC New Court Commitment by Sex			
	2000	2001	Difference
Males			
First Quarter	415	368	-11%
Females			
First Quarter	272	241	-11%
Total	687	609	-11%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the first quarters of 2000 and 2001, by sex.



Note:

Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking database. For females committed after September 17, 2000 and males committed to Lancaster after February 26, 2001, the information was obtained from the IMS Database.